

AGENDA

1. CITY COUNCIL WORK SESSION CALLED TO ORDER
2. ROLL CALL: Blackledge, Greenberg, Parisian, Caceres Aranda, Mayor Sutton
3. DISCUSSION
 - A. Consider a Separation Ordinance
 - B. Council Outreach Efforts
4. STAFF UPDATES
 - A. Staff Updates
5. COUNCIL UPDATES
6. ADJOURNMENT



TO: Mayor and City Council
PREPARED BY: Tim Sandvik, City Manager
APPROVED BY: Tim Sandvik, City Manager
DATE: February 10, 2026
RE: Consider a Separation Ordinance

Background:

On January 13th, 2026, the City Council considered language for a Separation Ordinance during the Council Work Session. Language from an existing Minneapolis Ordinance was used to guide conversation, along with input from community members. While it was acknowledged that language specific to Minneapolis may not apply, word for word, Council ultimately asked the City Manager to create a DRAFT Ordinance for discussion at the February Work Session.

Analysis:

Staff will present proposed language, as well as highlight some areas of current City function. The City Council has been provided privileged information from the City Attorney, and staff will highlight other considerations as a part of the conversation.

DRAFT Ordinance Language (Attachment 1)

- **Purpose and Policy** - Language taken from the resolution passed by the Council stating a commitment to maintaining and sustaining values and interest in welcoming and serving all people.
- **Definitions** - Clarifying terms
- **General Services** - While some clarification is provided, much of the language reiterates that staff is required to follow the law. Further, certain updates/requirements would require trainings for all staff - the City Manager would request appropriate resources (that may not have been budgeted for) to accommodate such training(s).
- **Access to City Property** - While this language would already apply to 'non-public', public facilities (locked or gated areas), questions remain about enforceability (both logistically, and legality).
- **Public Safety Services** - This essentially reiterates existing law and policy. See below comments specific to RPD.
- **Reporting Requirements** - Outlines process and procedures for those who may witness violation(s) of Sections 4 and/or 5. Note, this would also require additional/ongoing training.

What are other cities doing?

- Golden Valley - Recently passed a "Stewardship of City Resources" ordinance (attachment 2).
- Richfield - Recently passed an emergency ordinance limiting the use of city-owned resources (attachment 3).

- Roseville - While not through code, have approved installation of signage in public spaces (eg parks parking lots) stating that non-parks use is not allowed.
- Minneapolis and St Paul have more robust language, but are also different in a number of capacities.
- Chicago - The Mayor recently issued an executive order (ICE On Notice), directing CPD to document misconduct and pursue prosecution of federal agents.

What is the City doing in tandem, beyond considering an ordinance

Communication has been key. To start, Robbinsdale Police Department continues to message what the department does, and does not do. In general, local and state officers do not have authority to interfere with or stop a federal agent who is performing lawful federal duties, including immigration enforcement. Under the Supremacy Clause of the U.S. Constitution, federal law and federal officers acting within the scope of their authority take precedence, and interference with those duties can expose a local officer to legal liability.

With that, federal agents are not above the law. A local officer could take action only in very limited circumstances, such as if the officer has probable cause that the federal agent is committing a clear criminal offense that is outside the scope of the agent's official duties (for example, a non-duty-related assault or impaired driving). Disagreement over the legality of an immigration detention alone would not be sufficient grounds to intervene.

If a local officer believes an ICE agent is acting unlawfully as part of their official duties, the appropriate response would generally be to document the conduct and report it through the chain of command for review by prosecutors or other oversight authorities, rather than taking on-scene enforcement action. In summary, local officers cannot stop or detain ICE agents simply because they believe an immigration action is improper, but may act if a clear, independent crime is observed that falls outside federal authority.

While City services and resources may be limited, we continue to share out information/other organizations, including:

- Resources for individuals, including Adult Representation, Immigration Law Center of MN, Immigration Defense Project, Immigration Legal Resource Center, MN Department of Human Services, and the National Immigrant Justice Center
- Resources for Businesses, including Elevate Hennepin (including funding and other opportunities through area foundations), Employer Guides through the National Immigrant Law Center, and Community Resources for Immigrant Families and Latino Businesses

As we continue to consider new ideas and opportunities, the City is currently exploring the Cities for Safe and Stable Communities Coalition. Council may also consider sending support to state law makers in areas like eviction moratoriums and business assistance.

Summary

In conclusion, staff continue to utilize public feedback and information-sharing with our neighboring cities to ensure we remain supportive of the communities we want to keep safe. With that, the attached ordinance has three areas of consideration - language captured elsewhere (policy, laws, etc...), language that calls into question enforceability (logistically and legally), and the question of does this effort encourage activity we are looking to avoid. Ultimately, staff continue to have concerns, the crux of which is weighing whether the benefits of enacting an

ordinance outweigh potential negative (unintended) consequences, especially for already vulnerable communities. The City Manager wants to explicitly thank staff for continued professionalism in these difficult situations, and will continue to make calls for recognition that even with the incredible team we have, resources remain limited.

Recommendation:

Attachments:

1. DRAFT Ord 26 - xx
2. GOLDEN VALLEY - ORD 815 - Amending City Code Chapter 2 - Adding Article IX - Stewardship of City Resources - WEB
3. City of Richfield_Non_Staging_Emergency_Ordinance

Member _____ moved and Member _____ seconded a motion that the following Ordinance, be given its first reading on xxx, 2026.

ORDINANCE 26 –

AN ORDINANCE ADDING NEW LANGUAGE TO xxx RELATING TO ADMINISTRATION AND EMPLOYEE AUTHORITY IN IMMIGRATION MATTERS

THE CITY COUNCIL OF THE CITY OF ROBBINSDALE DOES ORDAIN

- 1) The Robbinsdale’s city code Chapter(s) xxx, and xxx, be amended with the following language:

Section 1 - xxx – Purpose and Policy. The City of Robbinsdale recognizes that our community includes people of many races, ethnicities, Tribes, and nationalities; that our community is linguistically and culturally diverse; that our community includes people of different gender identities and sexual orientations, including people who are transgender and non-binary; that our community includes LGBTQ+ people; that our community includes people of different religions and people who are not affiliated with any religion; that our community includes immigrants, both recent and historical, both documented and undocumented; that our community includes people with different abilities and disabilities; that our community includes people of all ages, from babies to elders; that our community includes people who receive public benefits including economic assistance, health care coverage, nutrition assistance, child care supports, small business and other types of loans and grants, road and highway maintenance, access to state and national parks, and other services; that our community is made up of people from all walks of life, who may be employed, unemployed, and underemployed, who are renters, homeowners and the unhoused; in sum, that our community is made up of a diversity of people with different identities, cultures, experiences, and means.

Section 2 – xxx - Definitions. *City Property* means real property owned by the City of Robbinsdale, the Robbinsdale Economic Development Authority, or any other public body established by the City including parks, lots, out lots, buildings, parking lots and parking structures; but not including right-of-way, public streets, and sidewalks. City Property also includes property generally open to the public, and generally not open to the public such as City utilities and spaces designated as employee-only or secured access for entry.

Staging Operations means actions taken to mobilize, prepare, or deploy vehicles, equipment, materials, or personnel for the purpose of enforcing federal immigration law.

Section 3 – xxx - General Services. City employees are to carry out regular duties for the purpose of general services and programs. City employees shall follow general city, state, and federal guidelines to assess eligibility for services. City employees shall only solicit immigration information or inquire about immigration status when specifically required to do so by law or program guidelines as a condition of eligibility for the service sought. City employees may require evidence of a person’s identity and may



ask to see a person’s identifying documents only when specifically authorized and required to do so by the employee’s duties. City employees shall not discriminate against any current or potential service users on the basis of any of the protected categories defined by statute, federal law, or immigration status.

Other than required by law, City employees, representatives, and contractors shall not use city resources (eg facilities, property, moneys, equipment, data, technology, video, computers or personnel) for the purpose of enforcing federal immigration laws.

Where presentation of a Minnesota Driver’s license is customarily accepted as adequate evidence of identity, presentation of a photo identity document issued by the person’s nation of origin, shall be accepted and shall not subject the person to a higher level of scrutiny or different treatment than if the person had provided a Minnesota driver’s license. This does not apply to I-9 forms.

The city shall provide information and training in new employee training and on-going training regarding expectations set forth in this chapter.

Section 4 – xxx – Access to City Property. No individual or federal, state, or local agency may use or access City Property for the purpose of staging operations, except the use of City Property authorized by a judicial warrant, subpoena or other similar lawful authorization. Federal, state, or local government entities or personnel will not receive special or enhanced access to City Property for operations enforcing federal immigration law.

Section 5 – xxx - Public Safety Services. To the extent permitted by law, in providing public safety services, employees of the police and fire departments, shall:

- a. Not undertake any law enforcement action for the purpose of enforcing immigration laws or verify immigration status.
- b. Not question, arrest, or detain any person for the purpose of enforcing federal immigration laws.

Nothing in this chapter shall prohibit public safety personnel from assisting federal law enforcement officers in the investigation of criminal activity involving individuals present in the United States who may also be in violation of federal civil immigration laws.

Section 6 – xxx – Reporting Requirements. City employees or City public officials who observe or identify use of City resources for one of the purposes prohibited in Section 3, or who denies a request to use City resources for one of those purposes, must provide a report to the City Manager as soon as reasonably practicable and in no event later than 5 business days of observing, identifying, or denying City resources, including the following:

- a. Date of request for resources were observed or identified as used for a prohibited purpose;
- b. The identity of the individual or agency requesting use of City resources for a prohibited purpose or who was observed or identified as using City resources for a prohibited purpose;
- c. A summary description of the City resources requested or used;
- d. The prohibited purpose for which City resources were used or for which request for City resources was denied.

Section 7 – xxx – Compliance with Law. Nothing in this Article should be construed to violate state or federal law or to prohibit City employees from providing data or services when required by state or federal law.



Section 8 – xxx -Severability. If any section, clause, provision, or portion of this Article is judged unconstitutional or invalid by a court of competent jurisdiction, that part may be severed and shall not invalidate or affect the enforceability or the remainder of this Article.

Section 9 – xxx – Reserved.

- 2) The following summary clearly informs the public of the intent and effect of the ordinance and is approved for publication: “The purpose of this ordinance is to amend and update sections of the city code relating to Administration and Employee Authority in immigration matters.”
- 3) This Ordinance shall be effective immediately upon its passage and publication as required by law.

City Code CHAPTER xxx, Administration and Employee Authority in immigration matters.

First Reading: YEAS:
 NAYS:
Second Reading: YEAS:
 NAYS:

PASSED BY THE CITY COUNCIL THIS ____ DAY OF xxx, 2026.

Brad Sutton, Mayor

ATTEST:

Chase Peterson-Etem, City Clerk



ORDINANCE NO. 815

CITY OF GOLDEN VALLEY, MINNESOTA

**AN ORDINANCE AMENDING CHAPTER 2 OF THE CITY CODE
ADDING ARTICLE IX. STEWARDSHIP OF CITY RESOURCES**

The City Council for the City of Golden Valley hereby ordains as follows:

Section 1. City Code Chapter 2 is amended to add Article IX in its entirety to read as follows:

ARTICLE IX. STEWARDSHIP OF CITY RESOURCES

Sec. 2-207. Purpose.

The purpose of this Article is to ensure that the City is stewarding its resources for the benefit of the public in accordance with state public purpose expenditures law and in a nondiscriminatory fashion compliant with the Minnesota and United States Constitutions. The City finds that this Article serves the public interest by ensuring the equal treatment of all residents and visitors in the provision of City resources and services, preserving the trust of the public in the integrity of the City's stewardship of public resources, and maintaining compliance with applicable local, state, and federal laws. The City's findings in Resolution No. 26-022 are hereby incorporated by reference.

Sec. 2-208. Definitions.

As used in this Article, the terms defined in this section shall have the following meanings ascribed to them:

City property means real property owned by the City of Golden Valley, the Housing and Redevelopment Authority in and for the City of Golden Valley, or any other public body established by the City, including City parks, lots, outlots, buildings, parking lots and parking structures, but not including public right-of-way, public streets, and sidewalks. City Property includes property generally open to the public and not generally open to the public, such as City utilities and spaces designated as employee-only or requiring secured or paid access for entry.

Staging Operations means actions taken to mobilize, prepare, or deploy vehicles, equipment, materials, or personnel for the purpose of enforcing federal immigration law.

Sec. 2-209. Prohibited Uses of City Resources.

No City employee or City public official may direct, permit, facilitate, or authorize the use of City resources, including but not limited to City property or City personal property, facilities, equipment, money, or personnel:

- (a) For the purpose of enforcing federal immigration laws except as authorized by a judicial warrant or other similar lawful authorization; or

- (b) For the purpose of discriminating against any individual on the basis of a protected class characteristic under the Minnesota or United States Constitution; or
- (c) For personal benefit or profit.

Sec. 2-210. Access to City Property.

No individual or federal, state, or local agency may use or access City Property for the purposes of staging operations, except the use of City Property authorized by a judicial warrant, subpoena or other similar lawful authorization. Federal, state, or local government entities or personnel will not receive special or enhanced access to City Property for operations enforcing federal immigration law.

Sec. 2-211. Reporting Requirements.

Any City employee or City public official who observes or identifies use of City resources for one of the purposes prohibited in Section 2-209 or who denies a request to use City resources for one of those purposes, must provide a report to the City Manager as soon as reasonably practicable and in no event later than within 3 business days of observing, identifying, or denying use of City resources, including the following information:

- (a) The date the request for resources was received or resources were observed or identified as used for a prohibited purpose;
- (b) The identity of the individual or agency requesting use of City resources for a prohibited purpose or who was observed or identified as using City resources for a prohibited purpose;
- (c) A summary description of the City resources requested or used;
- (d) The prohibited purpose for which City resources were used or for which the request for City resources was denied.

Sec. 2-212. Compliance With Law.

Nothing in this Article should be construed to violate state or federal law or to prohibit City employees from providing data or services when required by state or federal law.

Sec. 2-213. Severability.

If any section, clause, provision, or portion of this Article is adjudged unconstitutional or invalid by a court of competent jurisdiction, that part may be severed and shall not invalidate or affect the enforceability of the remainder of this Article.

Secs. 2-214—2-24. Reserved.

Section 2. This ordinance shall be effective immediately upon its passage and publication as required by law.

Adopted by the City Council of the City of Golden Valley this 17th day of February, 2026.

Roslyn Harmon, Mayor

ATTEST:

Theresa Schyma, City Clerk

BILL NO. _____

**AN EMERGENCY ORDINANCE LIMITING THE USE OF CITY-OWNED PROPERTY
FOR CIVIL IMMIGRATION ENFORCEMENT STAGING PURPOSES**

THE CITY OF RICHFIELD DOES ORDAIN:

SECTION 1.

PREAMBLE.

- 1.01** The City of Richfield (“City”) values the safety, dignity, equal protection and treatment, and human rights of all of its residents, regardless of race, religion, immigration status, or national origin. The City is home to persons of diverse racial, ethnic, and national backgrounds, including a significant immigrant and refugee population.
- 1.02** The City believes it is a safer, healthier, and more vibrant community when the City is able to maintain a relationship of trust, respect, and cooperation with its residents.
- 1.03** In December 2025, federal immigration enforcement action dramatically increased in the Twin Cities metro area as part of its Operation Metro Surge. These actions have led to the deployment of approximately 3,000 federal officers to the Twin Cities, a number which exceeds the combined total of the ten largest Twin Cities metro police forces and dwarfs that of the City. The federal immigration enforcement actions have led to the arrest of over 2,000 individuals.
- 1.04** The federal immigration enforcement action has occurred within and around the City and has targeted those within the City. On January 8, 2026, a highly publicized federal immigration enforcement action involved the arrest of two U.S. citizens at a retail store within the City. These individuals worked within the City at that store. This immigration enforcement action resulting in the arrest of US citizens indicates a general danger to those who live and work within the City.
- 1.05** The federal immigration enforcement action has broadly sown fear within the Twin Cities, including among City residents. It has led to the closure of schools, retail establishments, and the cancellation of planned events.
- 1.06** The trust, respect, and cooperation would likely be irreparably damaged, particularly between the City and immigrant communities, if the City allowed its property to be used for the purpose of enforcing federal immigration laws.
- 1.07** Although the federal government has the legal authority to enforce federal immigration laws in the United States, in Minnesota, and in the City, the City opposes any use of its

property for the enforcement of federal immigration laws. The city believes any such use of its property would have deleterious effects on public safety and have a chilling effect on the City's current and future immigrant populations' willingness to report crime and cooperate with the city's public safety efforts.

1.08 By this ordinance, the city seeks to clarify the permitted use of city property with respect to any and all efforts to investigate, enforce, or assist in the investigation or enforcement of any federal civil immigration law and any federal criminal immigration law that penalizes a person's presence in, entry, or reentry to, or employment in, the United States, when not accompanied by other criminal conduct (collectively, "federal immigration laws").

1.09 This ordinance qualifies as an emergency ordinance under Richfield City Charter Section 3.06 as it is necessary for the immediate preservation of the public peace, health, safety, and welfare for the aforementioned reasons.

SECTION 2.

2.01 DEFINITIONS

- (A) "Non-public City spaces" means areas owned or controlled by the city that are not accessible to the general public. Examples of non-public City spaces include, but are not limited to, restricted areas requiring badge access, rental spaces, breakrooms, workstations (including those in an open area if the general public is not permitted in the workstation), storage closets, and employee-only areas.
- (B) "Staging area" means an area that is used to assemble, mobilize, and/or deploy vehicles, equipment, or materials, and related personnel, for the purpose of carrying out operations for the enforcement of civil immigration laws.

2.02 PROHIBITION ON USE OF CITY-OWNED PROPERTY

- (A) All City-owned or City-controlled park spaces, parking lots, ramps, vacant lots, and garages are not open to the general public without restrictions. No federal, state, or local government entity or personnel is authorized to use any city-owned or city-controlled parking lot or ramp, vacant lot, or garage as a staging area, processing location, operations base, or any other similar use including for enforcing civil immigration laws. Such spaces are not available to the general public for similar activities, and federal, state, or local government entities or personnel will not receive special or enhanced access to city property for operations enforcing civil immigration laws. Nothing herein shall prohibit the

City police department from using any city property for any law enforcement purpose.

- (B) The city restricts access to non-public City spaces. Non-public City spaces are not open for the purposes of enforcement of civil immigration laws except with a judicial warrant or when access is otherwise required by law. City employees do not have the legal authority to consent to permit access to non-public City spaces in situations where a judicial warrant or other legal obligation would otherwise be necessary to gain access.

2.03 SCOPE. This ordinance is not intended to and shall not be construed to interfere with the City's compliance with the terms of any contract or grant in effect as of the effective date of this ordinance to which the City is a party. This ordinance does not apply to property owned by the federal government and operated by or leased to the City. Nothing herein shall be construed as restricting or interfering with the execution of court orders or lawful judicial warrants, or the enforcement of criminal law, nor as limiting the rights of any person or entity under state or federal law.

SECTION 3. This ordinance will be effective in accordance with Section 3.09 of the City Charter.

Adopted by the City of Richfield this ___ day of _____, 2026.

Mary B. Supple, Mayor

ATTEST:

Michelle Friedrich, City Clerk



TO: Mayor and City Council
PREPARED BY: Tim Sandvik, City Manager
APPROVED BY: Tim Sandvik, City Manager
DATE: February 10, 2026
RE: Council Outreach Efforts

Background:

Staff have received requests from Council for opportunities for community feedback, beyond formal meetings.

Analysis:

The City of Golden Valley recently held a Town Hall, co-hosted by the Historical Society and League of Women Votes. It was moderated by the Mayor, and full Council was present. In speaking with staff, it required significant staff time to prep, and while the goal was to navigate specific topics, the conversation was guided by the community.

The City of Robbinsdale continues to host a variety of opportunities for community feedback - formal meetings (including those with Commissions and committees - eg, the City hosted 12 public meetings in January 2026 and participated in more with a number of partners), neighborhood (specific to content or geography) meetings, events hosted by the City or otherwise, and other efforts like former Council Members hosted gatherings at local businesses.

This is meant to be a Council discussion, and staff will be available for questions, comments, or concerns.

Recommendation:

NA

Attachments:

None



TO: Mayor and City Council
PREPARED BY: Tim Sandvik, City Manager
APPROVED BY: Tim Sandvik, City Manager
DATE: February 10, 2026
RE: Staff Updates

Background:

Staff will provide a few updates.

Analysis:

Blue Line LRT - Corridor Management Committee (CMC) appointments — The City of Robbinsdale is allowed a seat and an alternate on the CMC (2025 saw Mayor Sutton serve as the appointee and Council Member Wager serve as the alternate). 2026 has moved to quarterly meetings (3/12, 6/11, 9/10, and 12/10 are scheduled dates, at 1:30pm). Staff is requesting confirmation of appointments at an upcoming Council Meeting.

Commission/Committee Appreciation Diner - Last fall, staff recommended implementing an annual Commissioner/Committee diner, to offer thanks to the many volunteers who advise the Council on a variety of topics. Staff is open to feedback, but is proposing a light meal during the summer (potentially during Whiz Bang Days), with no formal program (a quick thanks by Council, share a few updates, and provide time for networking).

Recommendation:

Attachments:

None