

## **AGENDA**

---

1. CITY COUNCIL WORK SESSION CALLED TO ORDER
2. ROLL CALL: Blackledge, Greenberg, Parisian, Wagner, Mayor Sutton
3. DISCUSSION
  - A. Updates on (Proposed) 2026 Budget
4. STAFF UPDATES
5. COUNCIL UPDATES
6. ADJOURNMENT



TO: Mayor and City Council  
PREPARED BY: Tim Sandvik, City Manager  
APPROVED BY: Tim Sandvik, City Manager  
DATE: August 19, 2025  
RE: Updates on (Proposed) 2026 Budget

---

**Background:**

Since the 2025 Goals and Top Priorities Work Session, the City Council has been considering the 2026 budget in a variety of capacities. Over the last months, staff have hosted conversation with the Council, to be able to build out a DRAFT budget for 2026.

**Analysis:**

A friendly reminder - breakdown of how property taxes are calculated.

1. Property is assessed and Market Value is determined. The County Assessor's office cycles all properties, with annual reports shared to Council early in the year. There continues to be opportunities for property owners to contest this valuation.
2. Market Value determines Tax Capacity. State Statute defines dozens of property types that are used in a formula to calculate Tax Capacity. For example, there are differences between residential (homestead), residential (non-homestead), commercial, and industrial.
3. City determines a budget and levy. In Robbinsdale, staff takes Council feedback and prepares a DRAFT budget (worksheet attached). The levy includes funding for operations and debt servicing.
4. Dividing the tax levy by the City's total tax capacity gives a Tax Capacity Rate.
5. Finally, for individual properties, your tax amount is calculated by taking the City's proposed Tax Capacity rate multiplied by the individual tax capacity.

Highlights for 2026 DRAFT Budget

- 2026 Fiscal Disparity is projected at \$2,070,850, which is \$311,304 higher than 2025.
- 2026 Local Government Aid (LGA) is projected at \$2,549,814, an increase of \$9,812 compared to 2025.
- Addition of (1) Command staff to Police Department
- Reduction in Parks Maintenance Staff
- Adjustment in Administrative Staff
- Adjusting Finance staffing levels
- Insurance – current estimated increase of 11 - working through PFMLA updates with current contracts
- Negotiating all five groups

At the most recent Council Work Session, there was an indication that Council may consider a

levy increase of 8%. Attached to this item, you will find versions ranging from 0% to 14%.

Staff would like to call out the Estimated City Tax Rate, including a review of 2025 rates for cities in Hennepin County.

**Recommendation:**

**Attachments:**

1. Tax Rate Example 2026 vs 2025 8-18-25 (002)
2. 2025-property-tax-rate-breakdown
3. 2025 Goals and Priorities

City of Robbinsdale

2026 Property Tax Levy Options

Estimated Tax Rate Calculation for 2026

See Table Below for Option Explanations

Exhibit 1

|                                                    | Compare 2025<br>Actual to<br>2026<br>Option 5<br>Increase<br>(Decrease) | <u>Actual</u><br>2025 | <u>Option 1</u><br>No Change<br>City Levy<br>Full Debt<br>Service<br>2026 | <u>Option 2</u><br>6% Increase<br>\$570,297<br>on 2025<br>City GF Levy<br>2026 | <u>Proposed Levy</u><br><u>Option 3</u><br>8% Increase<br>\$760,396<br>on 2025<br>City GF Levy<br>2026 | <u>Option 4</u><br>10% Increase<br>\$950,495<br>on 2025<br>City GF Levy<br>2026 | <u>Option 5</u><br>12% Increase<br>\$1,140,594<br>on 2025<br>City GF Levy<br>2026 | <u>Option 6</u><br>14% Increase<br>\$1,330,694<br>on 2025<br>City GF Levy<br>2026 |
|----------------------------------------------------|-------------------------------------------------------------------------|-----------------------|---------------------------------------------------------------------------|--------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|
| General Fund                                       | 1,140,594                                                               | \$9,504,954           | \$9,504,954                                                               | \$10,075,251                                                                   | \$10,265,350                                                                                           | \$10,455,449                                                                    | \$10,645,548                                                                      | \$10,835,647                                                                      |
| Debt service                                       | 599,051                                                                 | 1,317,170             | 1,916,221                                                                 | 1,916,221                                                                      | 1,916,221                                                                                              | 1,916,221                                                                       | 1,916,221                                                                         | 1,916,221                                                                         |
| Net tax capacity levy                              | 1,739,645                                                               | 10,822,124            | 11,421,175                                                                | 11,991,472                                                                     | 12,181,571                                                                                             | 12,371,670                                                                      | 12,561,769                                                                        | 12,751,868                                                                        |
| <br>                                               |                                                                         |                       |                                                                           |                                                                                |                                                                                                        |                                                                                 |                                                                                   |                                                                                   |
| Certified Levy - City                              | 3,292,742                                                               | 9,269,027             | 11,421,175                                                                | 11,991,472                                                                     | 12,181,571                                                                                             | 12,371,670                                                                      | 12,561,769                                                                        | 12,751,868                                                                        |
| HRA Levy                                           | 5,049                                                                   | 334,832               | 339,881                                                                   | 339,881                                                                        | 339,881                                                                                                | 339,881                                                                         | 339,881                                                                           | 339,881                                                                           |
| Total Levy                                         | \$3,297,791                                                             | \$9,603,859           | \$11,761,056                                                              | \$12,331,353                                                                   | \$12,521,452                                                                                           | \$12,711,551                                                                    | \$12,901,650                                                                      | \$13,091,749                                                                      |
| <br>                                               |                                                                         |                       |                                                                           |                                                                                |                                                                                                        |                                                                                 |                                                                                   |                                                                                   |
| Net Change                                         | 3,297,791                                                               |                       |                                                                           |                                                                                |                                                                                                        |                                                                                 |                                                                                   |                                                                                   |
| Percent Levy change from 2026                      |                                                                         |                       | 22.46%                                                                    | 28.40%                                                                         | 30.38%                                                                                                 | 32.36%                                                                          | 34.34%                                                                            | 36.32%                                                                            |
| Fiscal Disparity Increase                          | 311,304                                                                 |                       | -3.24%                                                                    | -3.24%                                                                         | -3.24%                                                                                                 | -3.24%                                                                          | -3.24%                                                                            | -3.24%                                                                            |
| Percent Total Levy change from 2026                |                                                                         |                       | 19.22%                                                                    | 25.16%                                                                         | 27.14%                                                                                                 | 29.12%                                                                          | 31.10%                                                                            | 33.08%                                                                            |
| Net Change after Fiscal Disparities                | 2,986,487                                                               |                       |                                                                           |                                                                                |                                                                                                        |                                                                                 |                                                                                   |                                                                                   |
| Estimated Tax Burden on Average Home               |                                                                         | 1,611.45              | 1,658.84                                                                  | 1,757.06                                                                       | 1,789.80                                                                                               | 1,822.54                                                                        | 1,855.28                                                                          | 1,888.02                                                                          |
| 2026 = \$296,300, 2025 = 296,100 Increase = 0.07%) |                                                                         |                       |                                                                           |                                                                                |                                                                                                        |                                                                                 |                                                                                   |                                                                                   |
| <br>                                               |                                                                         |                       |                                                                           |                                                                                |                                                                                                        |                                                                                 |                                                                                   |                                                                                   |
| Estimated Change in Tax                            |                                                                         |                       | 47.39                                                                     | 145.61                                                                         | 178.35                                                                                                 | 211.09                                                                          | 243.83                                                                            | 276.57                                                                            |
| Estimated Change in Tax Amount per Month           |                                                                         |                       | 3.95                                                                      | 12.13                                                                          | 14.86                                                                                                  | 17.59                                                                           | 20.32                                                                             | 23.05                                                                             |
| Change in Tax per \$100,000 is approximately =     | -                                                                       |                       |                                                                           |                                                                                |                                                                                                        |                                                                                 |                                                                                   |                                                                                   |
| General Fund Deficit \Use of Reserves              |                                                                         |                       | (1,522,731)                                                               | (952,433)                                                                      | (762,334)                                                                                              | (572,235)                                                                       | (382,136)                                                                         | (192,037)                                                                         |
| Estimated City Tax Rate                            |                                                                         | 56.13%                | 56.40%                                                                    | 59.84%                                                                         | 60.99%                                                                                                 | 62.14%                                                                          | 63.28%                                                                            | 64.43%                                                                            |

Option 1 = General Fund Tax levy stays the same as 2025, includes all debt service levies.

Option 2 = General Fund tax levy increases by 6% of GF 2025 levy in the amount of \$528,053

Option 3 = General Fund tax levy increases by 7% of GF 2025 levy in the amount of \$616,062

Option 4 = General Fund tax levy increases by 8% of GF 2025 levy in the amount of \$704,071

Option 5= General Fund tax levy increases by 10% of total 2025 levy in the amount of \$880,088

Option 6= General Fund tax levy increases by 12% of total 2025 levy in the amount of \$1056,106

**Final 2025 Property Tax Rate Breakdown**

| <b>City or Town Rates</b> |    |                      |                      |
|---------------------------|----|----------------------|----------------------|
| City/Township and Code    |    | Tax Capacity<br>Rate | Market<br>Value Rate |
| Minneapolis               | 01 | 66.206%              | 0.00000%             |
| Chanhassen                | 14 | 21.799%              | 0.00000%             |
| Woodland                  | 15 | 09.769%              |                      |
| Spring Park               | 17 | 33.238%              |                      |
| Greenwood                 | 19 | 11.989%              |                      |
| Bloomington               | 20 | 43.939%              |                      |
| Brooklyn Center           | 22 | 60.820%              |                      |
| Edina                     | 24 | 30.236%              |                      |
| Shorewood                 | 26 | 23.088%              |                      |
| Golden Valley             | 28 | 56.496%              |                      |
| Hopkins                   | 30 | 61.686%              |                      |
| Minnetonka                | 34 | 37.125%              | 0.00217%             |
| Minnetrista               | 36 | 20.525%              |                      |
| Orono                     | 38 | 16.361%              |                      |
| Plymouth                  | 40 | 25.803%              | 0.00000%             |
| Richfield                 | 42 | 54.734%              |                      |
| Robbinsdale               | 44 | 56.127%              |                      |
| Saint Louis Park          | 46 | 48.846%              |                      |
| Brooklyn Park             | 48 | 52.282%              | 0.01117%             |
| Champlin                  | 50 | 40.646%              |                      |
| Corcoran                  | 52 | 42.727%              |                      |
| Crystal                   | 54 | 58.518%              |                      |
| Dayton                    | 56 | 35.394%              |                      |
| Deephaven                 | 59 | 16.755%              |                      |
| Eden Prairie              | 61 | 30.587%              | 0.00487%             |
| Excelsior                 | 63 | 25.757%              |                      |
| Greenfield                | 65 | 31.882%              |                      |
| Hanover                   | 67 | 37.681%              |                      |
| Independence              | 70 | 31.383%              |                      |
| Long Lake                 | 72 | 33.467%              |                      |
| Loretto                   | 74 | 67.231%              |                      |
| Maple Grove               | 76 | 29.168%              |                      |
| Maple Plain               | 77 | 53.481%              |                      |
| Medicine Lake             | 79 | 37.035%              |                      |
| Medina                    | 80 | 20.836%              |                      |
| Minnetonka Beach          | 82 | 21.116%              |                      |
| Mound                     | 85 | 34.429%              |                      |
| New Hope                  | 86 | 63.142%              |                      |
| Osseo                     | 88 | 70.081%              |                      |
| Rockford                  | 90 | 40.742%              |                      |
| Rogers                    | 92 | 38.767%              |                      |
| Saint Anthony             | 94 | 65.687%              |                      |
| Saint Bonifacius          | 95 | 29.196%              |                      |
| Tonka Bay                 | 97 | 15.276%              |                      |
| Wayzata                   | 99 | 19.772%              | 0.00000%             |

**Sewer Rates**

|                              |    | Tax Capacity |
|------------------------------|----|--------------|
| City/Township and Sewer Code |    | Rate         |
| Independence                 | 01 | 0.679%       |
| Minntonka                    | 01 | 0.255%       |

| <b>School Rates</b>         |     |                      |                      |  |
|-----------------------------|-----|----------------------|----------------------|--|
| School District and Code    |     | Tax Capacity<br>Rate | Market<br>Value Rate |  |
| Minneapolis-Watershed 0     | 001 | 23.758%              | 0.14151%             |  |
| Minneapolis-Watershed 2     | 001 | 24.134%              | 0.14151%             |  |
| Minneapolis-Watershed 3     | 001 | 24.075%              | 0.14151%             |  |
| Minneapolis-Watershed 6     | 001 | 24.071%              | 0.14151%             |  |
| Minneapolis-Watershed 7     | 001 | 24.050%              | 0.14151%             |  |
| Minneapolis-Watershed 8     | 001 | 24.056%              | 0.14151%             |  |
| Anoka Hennepin              | 011 | 13.598%              | 0.19635%             |  |
| Waconia                     | 110 | 23.276%              | 0.19997%             |  |
| Watertown                   | 111 | 25.403%              | 0.12501%             |  |
| Hopkins                     | 270 | 25.439%              | 0.14125%             |  |
| Bloomington                 | 271 | 19.857%              | 0.18497%             |  |
| Eden Prairie                | 272 | 20.732%              | 0.21421%             |  |
| Edina                       | 273 | 29.110%              | 0.20416%             |  |
| Minnetonka                  | 276 | 19.943%              | 0.28287%             |  |
| Westonka                    | 277 | 17.693%              | 0.11178%             |  |
| Orono                       | 278 | 18.952%              | 0.17801%             |  |
| Osseo                       | 279 | 23.640%              | 0.24216%             |  |
| Richfield                   | 280 | 26.824%              | 0.17996%             |  |
| Robbinsdale                 | 281 | 25.379%              | 0.21036%             |  |
| St Anthony                  | 282 | 28.009%              | 0.29894%             |  |
| St Louis Park               | 283 | 30.744%              | 0.14148%             |  |
| Wayzata                     | 284 | 21.005%              | 0.20058%             |  |
| Brooklyn Center             | 286 | 39.118%              | 0.17836%             |  |
| Elk River                   | 728 | 25.252%              | 0.25349%             |  |
| Buffalo                     | 877 | 21.584%              | 0.16903%             |  |
| Delano                      | 879 | 24.740%              | 0.16217%             |  |
| Rockford                    | 883 | 25.585%              | 0.14732%             |  |
| Rockford (City of Rockford) | 883 | 25.459%              | 0.14732%             |  |

**County Rates**

|                            |  | Tax Capacity |
|----------------------------|--|--------------|
| City/Township              |  | Rate         |
| Minneapolis-Watershed 0    |  | 36.812%      |
| Minneapolis-Watershed 2    |  | 37.081%      |
| Minneapolis-Watershed 3    |  | 37.039%      |
| Minneapolis-Watershed 6    |  | 37.036%      |
| Minneapolis-Watershed 7    |  | 37.021%      |
| Minneapolis-Watershed 8    |  | 37.025%      |
| Rockford                   |  | 36.985%      |
| All other Cities and Towns |  | 37.081%      |

**Watershed Rates**

|                       |    | Tax Capacity |
|-----------------------|----|--------------|
| Watershed and Code    |    | Rate         |
| Nine Mile Creek       | 1  | 1.165%       |
| Lower MN River        | 2  | 0.700%       |
| Minnehaha Creek       | 3  | 1.129%       |
| Riley Purgatory Bluff | 4  | 1.845%       |
| Rice Creek            | 5  | 1.492%       |
| Middle Mississippi    | 6  | 1.619%       |
| Bassett Creek         | 7  | 0.951%       |
| Shingle Creek         | 8  | 0.550%       |
| West Mississippi      | 9  | 0.076%       |
| Elm Creek             | 2A | 0.170%       |

## **2025 Top Goals and Priorities**

### **Top Priorities**

- Develop and implement a Robbinsdale public relations plan.
- Pursue projects related to environmental sustainability, such as:
  - Green building standards for City facilities, public EV charger installation, achieving GreenStep 5, continue public education efforts, and exploring energy efficiency programs for businesses.
- Execute the Robbinsdale Parks Master Plan.
- Conduct a staffing study to align resources and needs.
- Review, revise, and create a budget process that aligns resources with priorities.
  - Identify innovative ways to increase the City's tax capacity.
  - Pursue new funding opportunities.
- Humanize and maintain Robbinsdale's culturally diverse identity in the current political climate.
- Recruit and maintain staff to achieve a fully staffed Police Department.

### **Opportunity Goals**

- Support, celebrate, and encourage more community events.
- Lead at least three redevelopment projects with a focus on high-density and mixed-use development.
- Protect Robbinsdale interests throughout the entirety of the Blue Line Extension project by:
  - Advocating for City infrastructure
  - Developing zoning code related to transit-oriented development
  - Working with Anti-Displacement recommendations.
- Expand sidewalk infrastructure.
- Develop a small business information resource packet.

### **Other Brainstormed Goals**

- Understand the challenges of the current fire service model and implement changes.
- Bring back and make improvements to the new resident packet.
- Develop a resident survey to provide input opportunity for all voices.
- Maintain an AA+ bond rating.
- Initiate construction of the Robbinsdale Public Works Facility.

